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FROM: LONDON

1959 APR 20 AM 7 27

Control: 12201

Rec'd: APRIL 19, 1959

Info

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TO: Secretary of State

DEPARTMENT OF STATE

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NO: 5447, APRIL 19, 3 PM (SECTION ONE OF TWO)

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WORKING GROUP HAS MADE FAIR PROGRESS DURING FIRST WEEK OF LONDON SESSION AND IS READY TO MOVE INTO ACTIVE STAGE OF DRAFTING FINAL PAPERS AND ISOLATING UNRESOLVED ISSUES FOR DECISION BY MINISTERS. MASS OF PAPER HAS BEEN TABLED BY VARIOUS DELEGATIONS, AND WHILE AGREEMENT ALREADY REACHED ON SUBSTANCE MANY QUESTIONS, TASK OF FINDING COMMON LANGUAGE WILL BE CONSIDERABLE.

BEHAVIOUR OF DELEGATIONS HAS CONTINUED PRETTY MUCH AS INDICATED EMBTEL 5340 EXCEPT THAT BRITISH HAVE REVEALED MORE OF THEIR THINKING ON SURPRISE ATTACK MEASURES IN EUROPE THAN WE HAD ANTICIPATED IN LIGHT OF THEIR RETICENCE DURING INITIAL MEETINGS. THIS HAS BEEN DONE MORE BY HINT AND BY POSSIBLE IMPLICATION OF LANGUAGE PROPOSED RATHER THAN BY ANY DIRECT STATEMENTS. (WE HAVE SENT SEPARATE CABLE (EMBTel 5444) ON PARAGRAPH 9 (C) THEIR DRAFT TACTICS PAPER.) ON BERLIN THEY HAVE NOT GONE BEYOND ANYTHING SELWYN LLOYD SAID DURING RECENT WASHINGTON MEETINGS AND ARE UNLIKELY TO DO SO, AT LEAST FOR PRESENT. THEY HAVE PRIVATELY TOLD US THEY HAVE GENERAL INSTRUCTIONS TO ACCEPT ANYTHING PROPOSED BY OTHER DELEGATIONS WHICH

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SEEMS TO FIND GENERAL CONCURRENCE. ONE EXCEPTION IS INSISTENCE ON INCLUSION PILOT GROUND INSPECTION IN SMALLER EUROPEAN AREA AS DESCRIBED EMBTEL 5437 REPORTING APRIL 17 WORKING GROUP MEETING.

AFTER THEIR EXPERIENCE FOLLOWING PARIS SESSION OF HAVING GOVERNMENT REPUDIATE MOST OF GERMAN DELEGATION'S OWN PROPOSALS, BAUDISSIN IS TAKING EXTREMELY CAUTIOUS LINE DEPENDING ON DETAILED INSTRUCTIONS HE IS RECEIVING ALMOST ON DAILY BASIS FROM BONN. HE HAS INFORMED US PRIVATELY THAT DIRECT WIRE HAS BEEN INSTALLED TO CHANCELLOR IN ITALY (TOGETHER WITH CIPHER CLERK IN ADENAUER'S VILLA) SO THAT VON BRENTANO CAN REFER ALL MAJOR POINTS TO HIM. SCHERPENBERG HAS ALREADY MADE ONE TRIP DOWN AND IS POISED TO TAKE OFF ON SHORT NOTICE IF FURTHER CONSULTATION REQUIRED. THIS COMPLICATED PROCEDURE IS NOT WORKING TOO WELL; GERMAN INSTRUCTIONS, AS RECITED AT GREAT LENGTH BY BAUDISSIN, HAVE BEEN TURGID AND CONTRADICTORY. ONE IMPRESSION, GIVEN BY BRENTANO IN WASHINGTON, WHICH GERMAN DELEGATION HAS CONFIRMED, IS DESIRE OF FEDREP TO PUSH INTO BACKGROUND REUNIFICATION AS PRACTICABLE GOAL OF POLICY. ONE GETS IMPRESSION GERMANS WOULD BE HAPPIER IF ENTIRE CONFERENCE WITH SOVIETS COULD BE RUN OFF WITHOUT AN MENTION OF REUNIFICATION, AND THEIR STRONG EMPHASIS ON DISCUSSING BERLIN FIRST WITH SOVIETS HAS STRUCK A STRANGE NOTE. FACT IS, OF COURSE, THAT MOST MEMBERS OF GERMAN DELEGATION ARE OUT OF SYMPATHY WITH THEIR INSTRUCTIONS AND ADMIT THIS QUITE FRANKLY IN PRIVATE.

FRENCH HAVE PRODUCED NO SURPRISES AND FREQUENTLY END UP AT SAME POINT AS GERMANS, THOUGH SOMETIMES FOR DIFFERENT REASONS. LALOY HAS GONE BACK TO PARIS OVER WEEKEND TO OBTAIN FURTHER INSTRUCTIONS PRINCIPALLY ON CERTAIN ASPECTS US PROPOSALS RE BERLIN, EUROPEAN SECURITY AND TACTICS.

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